



Session 3: The Inclusion of Public Health Insurance Paper: Distributional implications of the public health system in Austria

Discussant

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Main messages of the papers

- The Austrian health system does for what it is built for
 - redistributes from the "healthy to the sick" and has a built-in mechanism to redistribute from "rich to poor".
 - The poorest population group benefits most from needs-based health spending
 - LTC transfers benefit people in the middle range of the income distribution, e.g., low-income people go inpatient due to unaffordable home care or 24h care!?
 - Changes in the population structure towards more young people in lower income classes reduces the redistributive strength of the system!?
- Cost profiles increase significantly with age.
 - costs of persons with higher education tend to be lower than those of the other education groups at all ages
 - women show larger differences by education above 40, men display larger differences in younger groups.
 - those with lower education have higher average health costs at younger ages but lower costs at older ages.

Learnings and relevance

- Little is known about the distributional impact of health care spending.
- Papers are timely and important contributions.
- Lifetime costs of men with compulsory education are about two thirds, and for women about one fifth higher than they are of men and women with tertiary education.
- The social gradient, measured through educational levels is larger for men than for women; the difference is about threefold of the cost for women.
- If population groups with lower and medium education had the same sexand age-specific healthcare costs of those with higher education, total healthcare expenditure for the 2019 birth cohort would be about 4.1% lower.
- This suggest that more "gainful" education may lead to better health literacy, less risks, more prevention, less utilization and ultimately to lower costs!?

"Healthy-Ageing-/Red herring" Hypothesis

- The evidence on whether morbidity increases or decreases as mortality decreases (expansion/compression of morbidity, dynamic equilibrium) is not clear and is one of the crucial parameters in prognoses, e.g.,
 - Licchetta and Stelmach (2016), find that both healthy and sick life years have expanded in the UK.
 - Breyer et al. (2010), point out that the temporal proximity to death that is decisive for the level of costs, Red herring hypothesis.
 - EU Ageing Report, adjusts the expenditure structure where a large part of the costs would be shifted "backwards" if life expectancy were to increase while morbidity remained unchanged.
 - Projections of De La Maisonneuve and Martins (2013) are based on the healthy ageing hypothesis in the basic variant, a large part of the costs is shifted to the last years with life.
 - Schiman (2013) assumes age-related health expenditure to lag by exactly the extent of extended life expectancy.

Some questions for discussion

- Is health and education a "joint product" of human capital ?
- Educational performance of population groups are on the move towards higher levels of education, possibly leading to a later onset of disease, How do we incorporate this in simulations of cost over the life course i.e., compression vs expansion of morbidity? Shall we consider it or just push the profiles backwards?
- Is education a good proxy to build risk groups which also serve calculations of "health insurance wealth" ?
- How do we account for the public/private mix in SHA data also health and long-term care components ?
- What is the impact of differences in (healthy) life expectancy within Austria, do they matter, do we care?
- How to treat capital in health care?

Additional slides

Stories and debates about health / utilization and spending over the life cycle



- Risk of dying between 0-1 tends to be greater for boys than for girls;
- Between 0 and 14 boys tend to have more health-related problems and they get more services; large difference between population groups.
- Risk factors up to age 18, e.g., alcohol, mobbing tend to be greater for (rural) boys than for girls, with exemptions e.g., physical activity.
- Women use more health services between their 20ties and 35 than men, Baby-time
- From age 60 onwards the health system spends more on men than on women
 - Are men sicker or are they treated more intensively, or more according to guidelines which are predominately made with male populations ? And more women than men say that the health system is broke. Keyword: gender medicine
- Women use the health system more than men from age 80 onwards
 - Their odds to be cared for by a partner are smaller, thus more institutional care is likely needed.

And self-reported health status is significantly worse the lower the income is, which is very pronounced in the age group 65+

Biffl (2003): Morbidity declines with educational attainment level; the relationship between income and morbidity for age group 45-59 year is negative

Befragte mit gutem oder sehr gutem subjektivem Gesundheitszustand, ATHIS 2019

Anteil des	Alter in Jahren							
Äquivalenzeinkommens am	Insgesamt		15-39		40-64		65+	
Median	Anzahl	in %	Anzahl	in %	Anzahl	in %	Anzahl	in %
Insgesamt	11.446	74%	4.437	91%	4.915	75%	2.094	52%
<60%	1.486	65%	737	87%	517	61%	232	39%
60% - <80%	1.775	67%	688	90%	665	69%	422	47%
80% - <100%	2.442	71%	909	91%	997	71%	536	52%
100% <150%	3.917	78%	1.516	93%	1.745	77%	656	58%
>150%	1.826	87%	587	95%	991	88%	248	71%

Quellen: Statistik Austria 2021, ATHIS 2019; eigene Berechnungen

Age, social status, risk factors, and several populations coming from different countries of origin reduce self-reported (very) good health significantly

Ergebnisse der logistischen Regression mit robusten Standardfehlern			ten	Beschreibung der Variablen				
				Name	Werte			
Abhängige Variable: (Sehr) guter Odds <u>Ratios</u> Gesundheitszustand		S	(Sehr) guter					
		Gesundheitszustand	1, wenn Gesundheitszustand gut, oder sehr gut; 0 son					
	Modell 1	Modell 2	Modell 3	Alter	1, 2,, 17 (5-jährige Altersgruppen (15-19, 20-24,, 9			
Alter	0,78	0,80	0,79	Geschlecht	1, wenn weiblich; 0 wenn männlich			
Geschlecht	0,95	1,09	0,99	Einkommen	1, 2,, 5 (Quintile des Äquivalenzeinkommens)			
Einkommen		1,21	1,21	Bildungsniveau	1, 2,, 8 (Bildungsniveau nach ISCED)			
Bildungsniveau		1,31	1,27	BMI	stetiger Wert			
BMI			0,94	Rauchen	1, wenn tägliches Rauchen; 0 sonst			
Rauchen			0,66	EU 15 und EFTA	1, wenn Migrationshintergrund EU 15 oder EFTA; 0 so			
EU 15 und EFTA	1,51	1,23	1,25	EU 13	1, wenn Migrationshintergrund EU 13; 0 sonst			
EU 13	0,72	0,68	0,73	Ex-Jugoslawien	1, wenn Migrationshintergrund Ex-Jugoslawien; 0 sons			
Ex-Jugoslawien	0,44	0,55	0,61	Türkei	1, wenn Migrationshintergrund Türkei; 0 sonst			
Türkei	0,34	0,57	0,63	Afghanistan, Irak, Syrien	1, wenn Migrationshintergrund AF, IQ, SY; 0 sonst			
Afghanistan, Irak, Syrien	0,52	0,88	0,86	Andere Länder	1, wenn anderer Migrationshintergrund; 0 sonst			
Andere Länder	0,71	0,71	0,68					
Konstante	27,70	4,09	26,02					
Pseudo R^2	0,12	0,16	0,17					

Signifikante Werte sind **fett gedruckt** (p < 0,01)

If all groups had the same demographic structure, the per capita costs of Turkish migrants and migrants from EU-15 and EFTA countries would be above average Yet, the HE share of migrants including children and adolescents is smaller than their population share



Abb. 28A: Ausgaben pro Kopf in EUR nach Leistungsbereichen 2019, nicht standardisiert

Abb. 28B: Ausgaben pro Kopf in EUR nach Leistungsbereichen 2019, standardisiert



STAT: Krankenhäuser; **TK**: Tagesklinische Aufenthalte; **PRA:** Praktische Ärzte; **FA**: Fachärzte; **SAMB**: Spitalsambulanzen; **ZA**: Zahnärzte; **PHYS, PSYCH**: Ambulante Therapien; **AM**: Arzneimittel; **PZ**: Pflege Zuhause; **LBK**: Laborleistungen, bildgebende Verfahren und Krankentransporte; **HH**: Heilbehelfe und Hilfsmittel Quellen: Statistik Austria 2021, ATHIS 2019 und Mikrozensus-Arbeitskräfteerhebung, SHA; eigene Berechnungen

One health system, many different outcomes, what to take ?



ATHIS: Lebenserwartung in Gesundheit (bei der Geburt), Österreich

Structure of the population in Austria: population grows, shares of women across countries of origin are uneven

Bevölkeruna in Privatha	Bevölkerung in Privathaushalten 2019								
Migrationshintergrund nach Herkunftsland der Mutter	Absolut	Anteil an Österreich	Veränderung	Migrationshintergrund nach Herkunftsland der Mutter	Männer	Frauen	Gesamt	% Männer	% Frauen
nigrationsinnergrand nach nerkangtsiand der matter	Absolut	Gesamt (%)	Punkten	kein Migrationshintergrund	3.278.999	3.367.597	6.646.596	49%	51%
				Migrationshintergrund	1.009.578	1.060.555	2.070.133	49%	51%
kein Migrationshintergrund	6.646.596	76%	-3,4%	EU-15- und EFTA-Länder (ohne Österreich)	133.593	142.530	276.123	48%	52%
Migrationshintergrund	2.070.133	24%	+3,4%	EU-13 (Beitrittsländer ab 2004)	251.469	297.462	548.931	46%	54%
EU-15- und EFTA-Länder (ohne Österreich)	276.123	3%	+0,3%	Ex-Jugoslawien (ohne Kroatien &					
EU-13 (Beitrittsländer ab 2004)	548.931	6%	+1,2%	Slowenien)	259.029	272.527	531.556	49%	51%
Ex-Jugoslawien (ohne Kroatien & Slowenien)	531.556	6%	+0,2%	, Türkei	150.538	132.279	282.817	53%	47%
Türkei	282.817	3%	+0,1%	Afahanistan Irak Surian	76 202	/0 700	125 025	61%	20%
Afghanistan, Irak, Syrien	125.925	1%	+1,1%	Aighanistan, nak, synen	70.205	43.722	123,323	01/0	59/0
Andere (z.B.: CN, IN, RU, UA, etc)	304.781	3%	+0,5%	Andere (z.B.: CN, IN, RU, UA, etc)	138./46	166.035	304./81	46%	54%
Österreich gesamt	8.716.729	100%	+0,0%	Österreich gesamt	4.288.577	4.428.152	8.716.729	49%	51%
Jahresdurchschnittsbevölkerung (inkl.				Jahresdurchschnittsbevölkerung (inkl.					
Anstaltsbevölkerung)	8.877.637			Anstaltsbevölkerung)	4.367.291	4.510.346	8.877.637	49%	51%
Quellen: Statistik Austria 2021, Mikrozensus-Arbeitskräfteerheb	Quellen: Statistik Austria 2021, Mikrozensus-Arbeitskräfteerhebung; eigene Berechnungen								

Age structure of the population



Anteil der Bevölkerung in Privathaushalten nach Altersgruppen 2019

0-14 15-39 40-64 65+

Migrant populations earn little unless they come from the EU-15 and EFTA; educational status is a mirror of this

Anteil der Befragten nach höchstem Bildungsabschluss, ATHIS 2019 2019 (15 Jahre und älter) (15 Jahre und älter) 0% 10% 20% 30% 40% 50% 60% 70% 80% 90% 100% 0% 10% 20% 30% 40% 50% 60% 70% 80% 90% 100% kein Migrations hintergrund Kein Migrationshintergrund 33% 69% EU-15& EFTA EU-15& EFTA 22% 32% 59% 0% FU-13 EU-13 32% 199 60% Ex-Jugoslawien (ohne HR & SI) Ex-Jugo slawien 30% 67% TR Türkei 60% 17% AF, IQ, SY 11% 1% 2% AF. IQ.SY 48% 37% 71% Sonstige Staaten 44% Andere 25% Österreich gesamt 67% Österreich gesamt 32% Höchstens ISCED 2 Zwischen ISCED 3 und 5 Mindestens ISCED 6 ≤60% 60%-80% 80%-100% 100%-150%

11%

Quellen: Statistik Austria 2021, ATHIS 2019; eigene Berechnungen

Anteil der Befragten mit einem Äquivalenzeinkommen von ... in % des Medians, ATHIS

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